# Message Text

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**ACTION EUR-25** 

INFO OCT-01 ISO-00 AID-20 CEA-02 CIAE-00 COME-00 EB-11

FRB-02 INR-10 NSAE-00 RSC-01 CIEP-02 SPC-03 STR-08

TRSE-00 LAB-06 SIL-01 OMB-01 DODE-00 PM-07 H-03 L-03

NSC-10 PA-04 PRS-01 SS-20 USIA-15 DRC-01 NEA-10

SAJ-01 ACDA-19 SCEM-02 /189 W

----- 040321

R 080932Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 9570

INFO\*AMEM\*ASSY LONDON

AMEMBASSY PARIS\*

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY COPENHAGEN

AMEMBA\*SY DUBLIN

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

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E.O. 11652: GDS TAGS: PFOR, US, EEC

SUBJECT: US-EC CONSULTATIONS

- 1. SUMMARY. FRG FOREIGN OFFICE POLITICAL DIRECTOR VAN WELL HAS GIVEN THE AMBASSADOR HIS VIEWS ON US-EC CONSULTATIONS AND US-FRG CONSULTATIONS IN THE PERIOD OF FRG PRESIDENCY OF THE EC COUNCIL OF MINISTERS. VAN WELL TOOK AN OPEN, POSITIVE APPROACH TO US-FRG CONSULTATIONS. END SUMMARY.
- 2. IN A JANUARY 7 MEETING WITH VAN WELL, THE AMBASSADOR CONFIDENTIAL

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ASKED HOW HE ENVISAGED CONSULTATION WITH US DURING THE

GERMAN PRESIDENCY. VAN WELL SAID THAT IN ADDITION TO MAKING FULL USE OF AMBASSADOR VON STADEN IN WASHINGTON. THE FONOFF WAS THINKING OF CONSULTATION WITH THE EMBASSY AT VARIOUS LEVELS, FROM FOREIGN MINISTER SCHEEL THROUGH VAN WELL HIMSELF TO HEADS OF SECTION. THE AMBASSADOR ASKED WHEN SCHEEL WOULD BE FULLY BACK TO WORK. VAN WELL REPLIED NOT BEFORE THE END OF JANUARY, AND PERHAPS ONLY IN MID FEBRUARY. HOWEVER, SCHEEL WOULD CHAIR THE FIRST EC MINISTERIAL IN THE NEW YEAR, SCHEDULED FOR FEBRUARY 14 IN BONN. ALTHOUGH SCHEEL WAS STAYING AWAY FROM THE OFFICE, HE WAS FOLLOWING EVENTS CLOSELY. VAN WELL SAID HE UNDERSTOOD THERE HAD BEEN SOME DISCUSSION BETWEEN SECRETARY KISSINGER AND SCHEEL IN BRUSSELS ON A POSSIBLE MEETING BETWEEN THEM IN JANUARY. HE FURTHER UNDERSTOOD THE SECRETARY WAS THINKING OF SCHEEL'S GOING TO WASHING-TON. HOWEVER, VON STADEN HAD BEEN INSTRUCTED TO "PUT DOUBT" ON THE SCHEEL TRIP. IT WAS SOLELY A MATTER OF SCHEEL'S HEALTH. IF THE SECRETARY WERE TO COME TO EUROPE, SCHEEL WOULD OF COURSE BE VERY HAPPY TO MEET WITH HIM.

- 3. VAN WELL SAID IT WAS EXPECTED THAT VON STADEN AND THE AMBASSADORS OF THE OTHER EIGHT COUNTRIES WOULD MEET IN WASHINGTON AS A GROUP. THE EMPHASIS, AS THE GERMANS SAW IT, WOULD NOT REPEAT NOT BE ON EXCHANGE OF FORMAL COMMUNICATIONS WITH THE US, BUT RATHER ON INFORMAL DISCUSSIONS "WITH PROVISIONAL ANSWERS." VAN WELL ALLUDED TO FRENCH WORRIES ABOUT "IMMERSION OF THE NINE IN THE LARGE US POLICY SEA". THE GERMANS TOO WANTED THE "NECESSARY AUTONOMY" FOR THE DEVELOPMENT OF THE NINE'S POSITIONS, BUT WITH CONTINUAL CONSULTATION WITH THE US. THEY WOULD HOPE TO BE ABLE TO HANDLE THIS ROUTINELY, WITHOUT PRESS STATEMENTS.
- 4. THE AMBASSADOR ASKED IF THE NINE WOULD CONTINUE TO MAINTAIN A SHARP DISTINCTION BETWEEN COMMUNITY MATTERS AND POLITICAL CONSULTATION BECAUSE OF FRANCE, OR WAS THIS APPROACH NOW GENERALLY ACCEPTED BY THE NINE? VAN WELL NOTED THE SECOND LUXEMBOURG REPORT PRESCRIBED MINISTERIAL POLITICAL CONSULTATION FOUR TIMES A YEAR. CONFIDENTIAL

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HOWEVER, MINISTERS COULD ALSO MEET, IF NECESSARY, ON THE MARGINS OF OTHER INTERNATIONAL GATHERINGS, FOR EXAMPLE, EC COUN\*I OR NATO MEETINGS IN BRUSSELS. IT WAS NOT EXCLUDED BY ANY MEANS THAT MINISTERS WOULD NOT "CHANGE THEIR HATS" IN BRUSSELS. VAN WELL SAID THAT, IN ADDITION TO THEIR FEBRUARY 14 MEETING, MINISTERS WOULD MEET FOR THEIR REGULAR QUARTERLY POLITICAL CONSULTATIONS. THE NEXT SUMMIT WOULD BE AT THE END OF MAY OR THE

BEGINNING OF JUNE. MEETINGS OF THE POLITICAL DIRECTORS WOULD NOT FOLLOW A HARD AND FAST SCHEDULE. THEY WOULD MEET EVERY THREE OR FOUR WEEKS.

5. THE POLITICAL DIRECTORS HOPED TO MEET WITH HARTMAN AND SONNENFELDT AT THE END OF\*JANUARY OR THE BEGINNING OF FEBRUAR. FOR THEIR MEETING ON FEBRUARY 14, MINISTERS WOULD HAVE TO HAVE A?DRAFT S-EC DECLARA ION TO ORK ON IF IT WAS THE INTENTION TO HA\*E THE DECLARATION READY IN\*TIME FOR THE 25TH ATO ANNIVERSAR. VAN WELL HAD TOLD THE FRENCH HE WOUL SOUND UT THE US ON T\*IS QUE\*TION AND REPORT ON IT AT THE JANUARY 10-11 MEETING. IF US

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REPRESENTATIVES MET WITH THE POLITICAL DIRECTORS BY THE END OF JANUARY OR THE BEGINNING OF FEBRUARY, THE US WOULD BE GIVEN A REVISED VERSION OF A DRAFT DECLARATION BEFORE THEN (VAN WELL NOTED THAT THE PERMANENT REPRESENTATIVES IN BRUSSELS HAD COMPLETED REVISED ECONOMIC LANGUAGE). HE ENVISAGED THE POLITICAL DIRECTORS DISCUSSIONS WITH US REPRESENTATIVES AS BEING ON CONCEPTUAL APPROACHES, NOT LANGUAGE. THERE WERE, AS WE KNEW, TWO BROAD ALTERNATIVES. ONE, TO REVISE THE PRESENT DRAFT WITH A VIEW TO MAKING IT MORE ATTRACTIVE FROM THE POINT OF VIEW OF PUBLIC IMPACT. TWO, TO HAVE A COMPLETELY NEW DRAFT WHICH WOULD HAVE MORE "EMOTIONAL" CONTENT. CONFIDENTIAL

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VAN WELL SAID HE REGRETTED THAT WE HAD EXPRESSED BASIC RESERVE WITH REGARD TO THE DRAFT WHICH HAD BEEN DEVELOP-ED. VON STADEN HAD CONVEYED TO US IN WASHINGTON THAT THE GERMANS WOULD LIKE TO CONTINUE THE PREVIOUS WORK WHICH HAD PRODUCED GOOD RESULTS ALTHOUGH, HE ADMITTED, THE DRAFT COULD BE MADE MORE POLITICAL. THE FRENCH ALSO SHARED THE BRITISH VIEW THAT THE EXISTING DRAFT SHOULD BE BUILT ON. FRANK DISCUSSION WAS NEEDED, BUT HE FELT THE AIM SHOULD BE TO PRESERVE WHAT WE HAVE DONE SO FAR. VAN WELL SAW THE DECLARATION NOT AS A "VISIONARY" DOCU-MENT, BUT RATHER AS PROVIDING A FRAMEWORK FOR GOVERN-MENTS TO WORK WITH. HE HIMSELF WAS NOT SO CONCERNED ABOUT THE QUESTION OF PUBLIC REACTION. A PAPER WHICH PROVIDED THE FRAMEWORK FOR ACTION BY GOVERNMENTS SUCH AS HE HAD IN MIND COULD BE MADE PALATABLE AND ATTRACTIVE TO THE PUBLIC. THE AMBASSADOR REFERRED VAN WELL TO THE SECRETARY'S TREATMENT OF US-EUROPEAN RELATIONS AND THE MATTER OF A DECLARATION IN HIS JANUARY 4 PRESS CONFER-ENCE.

6. VAN WELL SAID THE FACT THAT THE FRENCH HAD PRODUCED DRAFT LANGUAGE FOR THE NATO DECLARATION MADE HIM OPTIMISTIC. HE HAD DISCUSSED WITH THEM THE POSSIBILITY OF A NATO COMMEMORATIVE MEETING IN WASHINGTON. THE QUESTION IN THAT CASE WAS WHAT WOULD HAPPEN TO THE USEC DECLARATION. IT COULD HARDLY BE SIGNED IN WASHINGTON. WHEN THE DECLARATIONS ARE COMPLETED, PROCEDURAL ASPECTS COULD BE DISCUSSED FURTHER. IF WE GOT GOOD NATO AND US-EC DECLARATIONS, THERE WOULD BE LOTS OF PEOPLE WHO WOULD L\*KE TO \*OST THE SIGNATURE. VAN WELL SAID HE THOUGHT IT WOULD BE WRONG TO SET OUR SIGHTS TOO HIGH. THE MAIN THING WAS TO "IMPROVE THE MOOD", TO MAKE IT CLEAR WE WERE MAKING HEADWAY.

### 7. VAN WELL SAID THE JANUARY 10-11 POLITICAL DIRECTORS

MEETING WOULD HAVE THE FOLLOWING POINTS ON THE AGENDA:

- (1) CSCE. HE NOTED POLITICAL COMMITTEE SUBGROUP MEETINGS PRESENTLY TAKING PLACE IN BONN FOR PREPARATION OF THE NEXT ROUND IN GENEVA.
  - (2) RELATIONS WITH THE US.
- (3) MIDDLE EAST. HE SAID NEW MACHINERY WAS BEING CONFIDENTIAL

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SET UP FOR STUDY OF ENERGY MATTERS.

(4) MBFR. VAN WELL SAID THE EUROPEANS HAD MADE IT CLEAR IN BRUSSELS, IN NATO, AND TO THE SOVIETS IN VIENNA THAT MBFR SHOULD NOT PREVENT THE DEVELOPMENT OF EUROPEAN UNITY. THIS WAS A "NICE DISCLAIMER" BUT IT WOULD BE NECESSARY TO SEE WHAT IT REALLY MEANT OPERATIONALLY, IN POLICY IMPLEMENTATION. HILLENBRAND

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